



## Senate

General Assembly

**File No. 48**

February Session, 2012

Substitute Senate Bill No. 228

*Senate, March 20, 2012*

The Committee on Energy and Technology reported through SEN. FONFARA of the 1st Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

### ***AN ACT CONCERNING TECHNICAL REVISIONS TO ENERGY AND TECHNOLOGY STATUTES.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 16-19p of the general statutes is repealed and the  
2 following is substituted in lieu thereof (*Effective from passage*):

3 (a) If the [department] authority approves a decommissioning  
4 financing plan under section 16-19o, it shall, at least every five years  
5 until the facility's closing and at least annually after the closing, review  
6 the financing plan to assess its adequacy. If changed circumstances  
7 make a more frequent review desirable or if the licensee requests it, the  
8 [department] authority may review the plan after a shorter time  
9 interval. The review shall include, but not be limited to, the following  
10 considerations: (1) The estimated date of closing the nuclear power  
11 generating facility; (2) the estimated cost of decommissioning; (3) the  
12 reasonableness of the method selected for cost estimate purposes; and  
13 (4) the adequacy of plans for financing the decommissioning and any

14 shortfall resulting from a premature closing.

15 (b) The [department] authority, after conducting a review under  
16 subsection (a) of this section, may, after a hearing, order such changes  
17 in the decommissioning financing plan as it deems necessary to make  
18 the plan comply with the provisions of subsection (b) of section 16-19o.

19 Sec. 2. Section 16-19v of the general statutes is repealed and the  
20 following is substituted in lieu thereof (*Effective from passage*):

21 (a) Construction costs of the Seabrook 1 nuclear power generating  
22 facility in excess of the sum of the following amounts shall not be  
23 made part of the rate base or otherwise included in the rates approved  
24 by the [department] authority and charged by a public service  
25 company, as defined in section 16-1:

26 (1) Four billion seven hundred million dollars;

27 (2) Any increase in the costs of labor and materials to the extent  
28 such increase is due to inflation which exceeds ten per cent per year;

29 (3) Any increase in financing costs to the extent such increase is due  
30 to an increase in the weighted average rate for the allowance for funds  
31 used during construction above ten and one-quarter per cent per year  
32 for the years following calendar year 1983;

33 (4) Any costs directly attributable to new regulations adopted by the  
34 Nuclear Regulatory Commission after July 1, 1984; [,] and

35 (5) Any costs due to unforeseeable and unavoidable labor  
36 stoppages.

37 (b) Nothing in this section shall be construed to limit the  
38 [department's authority] authority's power under section 16-19e to  
39 review all construction costs of such facility up to the sum of such  
40 amounts and to disallow any such costs which are not prudently  
41 incurred.

42 Sec. 3. Section 16-19hh of the general statutes is repealed and the

43 following is substituted in lieu thereof (*Effective from passage*):

44 (a) In order to encourage economic development and maintain the  
45 state's manufacturing base, the [department] authority shall: (1)  
46 Continue to implement flexible pricing when it determines that such  
47 pricing is appropriate; (2) require each water and gas company, as  
48 defined in section 16-1, which serves manufacturing customers and  
49 has not yet done so, to propose, in its first application for an  
50 amendment of rates filed pursuant to section 16-19 on or after October  
51 1, 1993, flexible and innovative rates which promote manufacturing,  
52 which rates may include, but not be limited to, economic development,  
53 business retention, competitive energy, interruptible, conservation and  
54 time of use rates; and (3) require each water and gas company, as  
55 defined in said section 16-1, to support and promote the Connecticut  
56 manufacturing program for energy technology.

57 (b) Notwithstanding the provisions of subsection (a) of this section,  
58 an electric company or electric distribution company that (1)  
59 renegotiates, extends or renews any special contract for electric service  
60 that is in effect on July 1, 2000, and has a term that expires prior to July  
61 1, 2000, for a term that extends beyond June 30, 2000, or (2) enters into  
62 any new special contracts for electric service, shall provide in any such  
63 renegotiated, extended, renewed or new contract for the collection of  
64 the assessment required under section 16-245g as provided in said  
65 section 16-245g and for the collection of the charge required in section  
66 16-245l as provided in said section 16-245l provided no such contract  
67 shall shift costs to other ratepayers.

68 (c) Notwithstanding the provisions of subsections (a) and (b) of this  
69 section, a customer that is (1) an existing or proposed manufacturing  
70 plant that will add or create one hundred or more jobs and that will  
71 demand at least fifty kilowatts of additional load through the  
72 construction or expansion of manufacturing facilities, or (2) an existing  
73 manufacturing plant located in a distressed municipality, as defined in  
74 section 32-9p, that is located in an enterprise corridor and employing  
75 not less than two hundred persons may be exempted from payment of

76 the competitive transition assessment required under section 16-245g.  
77 A customer meeting the requirements of subdivision (1) of this  
78 subsection may apply to the [department] authority for an exemption  
79 from the payment of the competitive transition assessment that relate  
80 to the new or incremental load created by such construction or  
81 expansion. A customer meeting the requirements of subdivision (2) of  
82 this subsection may apply to the [department] authority for an  
83 exemption from the payment of the competitive transition assessment.  
84 The [department] authority shall hold a hearing on any such  
85 application, and if approved, direct the electric distribution company  
86 to refrain from collecting a specific portion of the competitive  
87 transition assessment from such customer. The [department] authority  
88 may adopt regulations pursuant to chapter 54 to implement the  
89 provisions of this section.

90 Sec. 4. Section 16-243e of the general statutes is repealed and the  
91 following is substituted in lieu thereof (*Effective from passage*):

92 (a) Except as provided in subsection (b) of this section, any electric  
93 company, as defined in section 16-1, that, prior to July 6, 2007,  
94 purchased electricity generated by a resources recovery facility, as  
95 defined in section 22a-260, owned by, or operated by or for the benefit  
96 of, a municipality or municipalities, pursuant to a contract with the  
97 owner of such facility requiring the electric company to purchase all of  
98 the electricity generated at such facility from waste that originated in  
99 the franchise area of the electric company, for a period beginning on  
100 the date that the facility began generating electricity and having a  
101 duration of not less than twenty years, at the same rate that the electric  
102 company charges the municipality or municipalities for electricity,  
103 shall pay the rate set forth in the contract or, for contracts entered into  
104 and approved during calendar year 1999, the rate established by the  
105 [department] authority, for the remaining period of the contract. No  
106 electric company or electric distribution company shall be required to  
107 enter into such a contract on or after July 6, 2007.

108 (b) Not later than October 1, 2000, and annually thereafter, the

109 [department] authority shall calculate the difference between the  
110 amount paid by the successor electric distribution company pursuant  
111 to each such contract in effect during the preceding fiscal year for  
112 electricity generated at the facility from waste that originated within  
113 such franchise area and the amount that would have been paid had the  
114 company been obligated to pay the rate in effect during calendar year  
115 1999, as determined by the [department] authority. The difference, if  
116 positive, shall be recovered through the systems benefits charge  
117 established under section 16-245l and remitted to the regional resource  
118 recovery authority acting on behalf of member municipalities.

119 Sec. 5. Section 16-243l of the general statutes is repealed and the  
120 following is substituted in lieu thereof (*Effective from passage*):

121 On or before January 1, 2006, each electric distribution company  
122 shall institute a program to rebate to its customers with projects that  
123 use natural gas, which projects are customer-side distributed  
124 resources, as defined in section 16-1, an amount equivalent to the  
125 customer's retail delivery charge for transporting natural gas from the  
126 customer's local gas company to such customer's project of customer-  
127 side distributed resources. Costs of such a rebate shall be recoverable  
128 by the electric distribution company from the federally mandated  
129 congestion charges, as defined in section 16-1. The [department]  
130 authority may adopt regulations, in accordance with chapter 54, to  
131 implement the provisions of this section.

132 Sec. 6. Subdivision (20) of subsection (a) of section 16-245e of the  
133 general statutes is repealed and the following is substituted in lieu  
134 thereof (*Effective from passage*):

135 (20) "Economic recovery revenue bonds" means rate reduction  
136 bonds issued to fund the economic recovery transfer, the costs of  
137 issuance, credit enhancements, operating expenses and such other  
138 costs as the finance authority deems necessary or advisable, and which  
139 shall be payable from competitive transition assessment charges that  
140 replace the competitive transition assessment charges funding  
141 stranded costs, [and that are offset in part by decreases to the charges

142 funding the Energy Conservation and Load Management Fund, as  
143 provided in subdivision (3) of subsection (a) of section 16-245m.]

144 Sec. 7. Subsection (b) of section 16-245f of the general statutes is  
145 repealed and the following is substituted in lieu thereof (*Effective from*  
146 *passage*):

147 (b) Prior to September 1, 2010, each electric distribution company  
148 shall submit to the authority an application for a financing order with  
149 respect to funding the economic recovery transfer through the issuance  
150 of economic recovery revenue bonds. The authority shall hold a  
151 hearing for each such electric distribution company to determine the  
152 amount necessary to fund the economic recovery transfer, the payment  
153 of economic recovery revenue bonds, costs of issuance, credit  
154 enhancements and operating expenses for the economic recovery  
155 revenue bonds. Such amount as determined by the authority shall  
156 constitute transition property. The authority shall allocate the  
157 responsibility for the funding of the economic recovery transfer and  
158 the expenses of the economic recovery revenue bonds equitably  
159 between the electric distribution companies. Such allocation may  
160 provide that the respective charges payable by the customers of each  
161 electric distribution company may commence on different dates and  
162 that such rates may vary over the period the economic recovery  
163 revenue bonds and the related operating expenses are being paid,  
164 provided (1) such charges are equitably allocated to the customers of  
165 each electric distribution company, and (2) the authority determines  
166 that, over such period, and taking into account the timing of charges,  
167 the charges on a kilowatt hour basis assessed to the customers of the  
168 respective electric distribution companies have substantially the same  
169 present value after consultation with the finance authority as to the  
170 discount rate to be used in determining such present value. Any  
171 hearing with respect to a financing order in respect to the economic  
172 recovery transfer and the issuance of economic recovery revenue  
173 bonds shall not be a contested case, as defined in section 4-166. The  
174 authority shall issue a financing order in respect to the economic  
175 recovery revenue bonds for each electric distribution company on or

176 before October 1, 2010. In such financing order, the authority shall  
177 determine the competitive transition assessment in respect of the  
178 economic recovery revenue bonds, which shall not be assessed prior to  
179 June 30, 2011, unless the authority sets an earlier date in the financing  
180 order. [A component of the competitive transition assessment in  
181 respect of the economic recovery revenue bonds shall be equal to the  
182 decreases to the charges provided in subdivision (3) of subsection (a)  
183 of section 16-245m funding the Energy Conservation and Load  
184 Management Fund. The portion of the competitive transition  
185 assessment in respect to the economic recovery revenue bonds equal to  
186 such decreases shall be assessed and collected from the date such  
187 charges are reduced pursuant to the financing order.] The authority  
188 may provide in such financing order that money from other sources,  
189 including proceeds of charges assessed customers of municipal electric  
190 companies, transferred to the trustee under the indenture and  
191 intended to be used to pay debt service on the bonds shall be taken  
192 into account in making adjustments to the competitive transition  
193 assessment pursuant to subdivision (2) of subsection (b) of section 16-  
194 245i if such payment is not made from General Fund revenues and  
195 would not adversely affect the tax status or credit rating of economic  
196 recovery revenue bonds.

197 Sec. 8. Section 16-247a of the general statutes is repealed and the  
198 following is substituted in lieu thereof (*Effective from passage*):

199 (a) Due to the following: Affordable, high quality  
200 telecommunications services that meet the needs of individuals and  
201 businesses in the state are necessary and vital to the welfare and  
202 development of our society; the efficient provision of modern  
203 telecommunications services by multiple providers will promote  
204 economic development in the state; expanded employment  
205 opportunities for residents of the state in the provision of  
206 telecommunications services benefit the society and economy of the  
207 state; and advanced telecommunications services enhance the delivery  
208 of services by public and not-for-profit institutions, it is, therefore, the  
209 goal of the state to (1) ensure the universal availability and accessibility

210 of high quality, affordable telecommunications services to all residents  
211 and businesses in the state, (2) promote the development of effective  
212 competition as a means of providing customers with the widest  
213 possible choice of services, (3) utilize forms of regulation  
214 commensurate with the level of competition in the relevant  
215 telecommunications service market, (4) facilitate the efficient  
216 development and deployment of an advanced telecommunications  
217 infrastructure, including open networks with maximum  
218 interoperability and interconnectivity, (5) encourage shared use of  
219 existing facilities and cooperative development of new facilities where  
220 legally possible, and technically and economically feasible, and (6)  
221 ensure that providers of telecommunications services in the state  
222 provide high quality customer service and high quality technical  
223 service. The [department] authority shall implement the provisions of  
224 this section, sections 16-1, 16-18a, 16-19, 16-19e, 16-22, 16-247b, 16-247c,  
225 16-247e to 16-247i, inclusive, as amended by this act, and 16-247k , as  
226 amended by this act, and subsection (e) of section 16-331 in accordance  
227 with these goals.

228 (b) As used in sections 16-247a to 16-247c, inclusive, 16-247e to  
229 16-247i, inclusive, as amended by this act, 16-247k, as amended by this  
230 act, and sections 16-247m to 16-247r, inclusive:

231 (1) "Affiliate" means a person, firm or corporation which, with  
232 another person, firm or corporation, is under the common control of  
233 the same parent firm or corporation.

234 (2) "Competitive service" means (A) a telecommunications service  
235 deemed competitive in accordance with the provisions of section  
236 16-247f, (B) a telecommunications service reclassified by the  
237 [department] authority as competitive in accordance with the  
238 provisions of section 16-247f, or (C) a new telecommunications service  
239 provided under a competitive service tariff accepted by the  
240 [department] authority, in accordance with the provisions of section  
241 16-247f, provided the [department] authority has not subsequently  
242 reclassified the service set forth in subparagraph (A), (B) or (C) of this



243 subdivision as noncompetitive pursuant to section 16-247f.

244 (3) "Emerging competitive service" means (A) a telecommunications  
245 service reclassified as emerging competitive in accordance with the  
246 provisions of section 16-247f, or (B) a new telecommunications service  
247 provided under an emerging competitive service tariff accepted by the  
248 [department] authority, in accordance with the provisions of section  
249 16-247f, or of a plan for an alternative form of regulation approved  
250 pursuant to section 16-247k, as amended by this act, provided the  
251 [department] authority has not subsequently reclassified the service set  
252 forth in subparagraph (A) or (B) of this subdivision as competitive or  
253 noncompetitive pursuant to section 16-247f.

254 (4) "Noncompetitive service" means (A) a telecommunications  
255 service deemed noncompetitive in accordance with the provisions of  
256 section 16-247f, (B) a telecommunications service reclassified by the  
257 [department] authority as noncompetitive in accordance with the  
258 provisions of section 16-247f, or (C) a new telecommunications service  
259 provided under a noncompetitive service tariff accepted by the  
260 [department] authority, in accordance with the provisions of section  
261 16-19, and any applicable regulations, or of a plan for an alternative  
262 form of regulation approved pursuant to section 16-247k, as amended  
263 by this act, provided the [department] authority has not subsequently  
264 reclassified the service set forth in subparagraph (A), (B) or (C) of this  
265 subdivision as competitive or emerging competitive pursuant to  
266 section 16-247f.

267 (5) "Private telecommunications service" means any  
268 telecommunications service which is not provided for public hire as a  
269 common carrier service and is utilized solely for the  
270 telecommunications needs of the person that controls such service and  
271 any subsidiary or affiliate thereof, except for telecommunications  
272 service which enables two entities other than such person, subsidiary  
273 or affiliate to communicate with each other.

274 (6) "Telecommunications service" means any transmission in one or  
275 more geographic areas (A) between or among points specified by the

276 user, (B) of information of the user's choosing, (C) without change in  
277 the form or content of the information as sent and received, (D) by  
278 means of electromagnetic transmission, including but not limited to,  
279 fiber optics, microwave and satellite, (E) with or without benefit of any  
280 closed transmission medium and (F) including all instrumentalities,  
281 facilities, apparatus and services, except customer premises  
282 equipment, which are used for the collection, storage, forwarding,  
283 switching and delivery of such information and are essential to the  
284 transmission.

285 (7) "Network elements" means "network elements", as defined in 47  
286 USC 153(a)(29).

287 Sec. 9. Section 16-247i of the general statutes is repealed and the  
288 following is substituted in lieu thereof (*Effective from passage*):

289 (a) Not later than January 1, 2007, and annually thereafter, the  
290 [department] authority shall submit a report to the joint standing  
291 committee of the General Assembly having cognizance of matters  
292 relating to energy and technology on the status of telecommunications  
293 service and regulation in the state of Connecticut. Such report shall  
294 include: (1) An analysis of universal service and any changes therein;  
295 (2) an analysis of the impact, if any, of competition in  
296 telecommunications markets on the work force of the state and  
297 employment opportunities in the telecommunications industry in the  
298 state; (3) an analysis of the level of regulation which the public interest  
299 requires; (4) the status of implementing the provisions of sections 16-  
300 247a to 16-247c, inclusive, 16-247e to 16-247h, inclusive, 16-247k, as  
301 amended by this act, and this section, including achieving each of the  
302 objectives of the goals set forth in section 16-247a; (5) the status of the  
303 development of competition for all telecommunications services; (6)  
304 the status of the deployment of telecommunications infrastructure in  
305 the state; and (7) the status of the implementation of sections 16-247f  
306 and 16-247i, as amended by this act, and section 3 of public act 06-144.

307 (b) In compiling the information for this report, the [department]  
308 authority shall require, among other things, each telephone company

309 to provide to the [department] authority annually: (1) Its aggregate  
310 number of telephone access lines in service, not including resold lines  
311 or other wholesale lines; (2) the annual change in such telephone  
312 company's access lines over the preceding five years; (3) the number of  
313 active wholesale customers served by the telephone company; (4) the  
314 nature of the wholesale services provided; (5) the number of wholesale  
315 service requests; (6) the impact of competition on the work force of the  
316 telephone company; (7) a general discussion of the state of the  
317 industry, industry trends, and competitive alternatives available in the  
318 market, including, but not limited to, technological changes affecting  
319 the market; (8) the number of competitive local exchange carriers; and  
320 (9) how long it takes the company to respond to a wholesale service  
321 request.

322 Sec. 10. Section 16-247k of the general statutes is repealed and the  
323 following is substituted in lieu thereof (*Effective from passage*):

324 (a) The [department] authority may, and is encouraged to,  
325 implement an alternative form of regulation, including, but not limited  
326 to, price indexing, price regulation, cost indexing or price benchmarks,  
327 for noncompetitive and emerging competitive services provided by a  
328 telephone company. Any such alternative form of regulation shall be  
329 developed for, and tailored to, the individual company. A plan for  
330 such an alternative form of regulation may be filed by a telephone  
331 company or developed at the initiative of the [department] authority.  
332 Prior to approval by the [department] authority of any such plan, the  
333 noncompetitive and emerging competitive services provided by a  
334 telephone company shall continue to be regulated in accordance with  
335 the provisions of sections 16-19 and 16-19e. Upon approval by the  
336 [department] authority of any such plan, the services to which the plan  
337 applies shall be regulated in accordance with the provisions of the  
338 plan, and the provisions of sections 16-19 and 16-19e shall not apply to  
339 such services.

340 (b) Upon the filing of a proposed plan for alternative regulation by a  
341 telephone company, the [department] authority shall, after notice and

342 hearing, issue a decision in which it approves, modifies or denies the  
343 proposed plan. The [department] authority shall approve the proposed  
344 or modified plan only if it finds that such plan (1) includes a pricing  
345 methodology that reasonably ensures that customers and other  
346 telecommunications companies have access to the noncompetitive  
347 services of the telephone company at just and reasonable rates which  
348 reflect prudent and efficient management, and that such access is  
349 available on nondiscriminatory terms and conditions, (2) is designed to  
350 streamline, minimize the costs of and maximize the effectiveness of  
351 regulation for the telephone company, (3) encourages prudent  
352 infrastructure investment and improvements in productivity and  
353 service quality for noncompetitive services, (4) does not impede the  
354 continued development of competition for the noncompetitive services  
355 or disadvantage the provision of emerging competitive or competitive  
356 services by the telephone company, (5) ensures that the investment  
357 risk associated with the provision of competitive and emerging  
358 competitive services by the telephone company shall not be borne by  
359 customers of noncompetitive services, (6) notwithstanding the  
360 provisions of sections 16-19, 16-19e and 16-22 and subsection (a) of this  
361 section, includes a mechanism by which the [department] authority  
362 may monitor the earnings of the affected company over a monitoring  
363 period, (7) is in the public interest, and (8) is consistent with the goals  
364 set forth in section 16-247a.

365 (c) During the monitoring period of an approved plan for an  
366 alternative form of regulation, the telephone company shall use any  
367 earnings in excess of a ceiling approved by the [department] authority  
368 to offset the depreciation reserve deficiency of the company.

369 (d) Following the monitoring period, an approved plan for  
370 alternative regulation of a telephone company shall continue unless or  
371 until the [department] authority (1) changes the form of regulation  
372 pursuant to an application filed by the company, or (2) determines that  
373 the plan does not continue to meet the criteria set forth in subsection  
374 (b) of this section. Upon such change or determination, the  
375 [department] authority may order a different form of alternative

376 regulation consistent with the criteria set forth in subsection (b) of this  
377 section. If the [department] authority finds that competition has not  
378 developed or will not develop for certain services, the [department]  
379 authority may apply traditional cost-based rate of return regulation to  
380 those noncompetitive services.

381 (e) The [department] authority may modify a plan for an alternative  
382 form of regulation which it approved pursuant to this section and  
383 which is in effect if the [department] authority determines such  
384 modification is required due to previously unforeseen circumstances,  
385 including, but not limited to, allowing the company to recover the  
386 reasonable costs of security of assets, facilities and equipment, both  
387 existing and foreseeable, that are incurred solely for the purpose of  
388 responding to security needs associated with the terrorist attacks on  
389 September 11, 2001, and the continuing war on terrorism.

390 Sec. 11. Subsection (e) of section 16-256i of the general statutes is  
391 repealed and the following is substituted in lieu thereof (*Effective from*  
392 *passage*):

393 (e) The [department] authority shall adopt regulations in accordance  
394 with the provisions of chapter 54 to implement the provisions in this  
395 section.

396 Sec. 12. Subsection (f) of section 16-256i of the general statutes is  
397 repealed and the following is substituted in lieu thereof (*Effective from*  
398 *passage*):

399 (f) A telecommunications company, or its affiliate or authorized  
400 representative using telemarketing to initiate the sale of  
401 telecommunications services, which the [department] authority  
402 determines, after notice and opportunity for a hearing as provided in  
403 section 16-41, has failed to comply with the provisions of this section or  
404 section 16-256j shall pay to the state a civil penalty of not more than ten  
405 thousand dollars per violation.

406 Sec. 13. Section 16-280c of the general statutes is repealed and the

407 following is substituted in lieu thereof (*Effective from passage*):

408       Each federal safety standard applicable to pipeline facilities and the  
409 transportation of gas established under the provisions of the federal  
410 act, as the same are, from time to time, made effective, or any  
411 regulation adopted by the [department] authority pursuant to  
412 subsection (b) or (c) of section 16-280b shall be the standards of the  
413 state.

414       Sec. 14. Section 16-331a of the general statutes is repealed and the  
415 following is substituted in lieu thereof (*Effective from passage*):

416       (a) As used in this section, "multichannel video programming  
417 distributor" means a multichannel video programming distributor, as  
418 defined in 47 CFR 76.1300, as from time to time amended, and includes  
419 an owner of an open video system, as defined in 47 CFR 76.1500, as  
420 from time to time amended.

421       (b) Each company or organization selected pursuant to subsection  
422 (c) of this section, in consultation with the franchise's advisory council,  
423 shall provide facilities, equipment, and technical and managerial  
424 support to enable the production of meaningful community access  
425 programming within its franchise area. Each company shall include all  
426 its community access channels in its basic service package. Each  
427 company or organization shall annually review its rules, regulations,  
428 policies and procedures governing the provision of community access  
429 programming. Such review shall include a period for public comment,  
430 a public meeting and consultation with the franchise's advisory  
431 council.

432       (c) If a community-based nonprofit organization in a franchise area  
433 desires to assume responsibility for community access operations, it  
434 shall, upon timely petition to the [department] authority, be granted  
435 intervenor status in a franchise proceeding held pursuant to this  
436 section. The [department] authority shall assign this responsibility to  
437 the most qualified community-based nonprofit organization or the  
438 company based on the following criteria: (1) The recommendations of

439 the advisory council and of the municipalities in the franchise area; (2)  
440 a review of the organization's or the company's performance in  
441 providing community access programming; (3) the operating plan  
442 submitted by the organization and the company for providing  
443 community access programming; (4) the experience in community  
444 access programming of the organization; (5) the organization's and the  
445 company's proposed budget, including expenses for salaries,  
446 consultants, attorneys, and other professionals; (6) the quality and  
447 quantity of the programming to be created, promoted or facilitated by  
448 the organization or the company; (7) a review of the organization's  
449 procedures to ensure compliance with federal and state law, including  
450 the regulations of Connecticut state agencies; and (8) any other criteria  
451 determined to be relevant by the [department] authority. If the  
452 [department] authority selects an organization to provide community  
453 access operations, the company shall provide financial and technical  
454 support to the organization in an amount to be determined by the  
455 [department] authority. On petition of the Office of Consumer Counsel  
456 or the franchise's advisory council or on its own motion, the  
457 [department] authority shall hold a hearing, with notice, on the ability  
458 of the organization to continue its responsibility for community access  
459 operations. In its decision following such a hearing, the [department]  
460 authority may reassign the responsibility for community access  
461 operations to another organization or the company in accordance with  
462 the provisions of this subsection.

463 (d) Each company or organization shall conduct outreach programs  
464 and promote its community access services. Such outreach and  
465 promotion may include, but not be limited to (1) broadcasting cross-  
466 channel video announcements, (2) distributing information throughout  
467 the franchise area and not solely to its subscribers, (3) including  
468 community access information in its regular marketing publications,  
469 (4) broadcasting character-generated text messages or video  
470 announcements on barker or access channels, (5) making speaking  
471 engagements, (6) holding open receptions at its community access  
472 facilities, and (7) in multitown franchise areas, encouraging the  
473 formation and development of local community access studios

474 operated by volunteers or nonprofit operating groups.

475 (e) Each company or organization shall adopt for its community  
476 access programming a scheduling policy which encourages  
477 programming diversity. Said scheduling policy shall include (1)  
478 limiting a program, except instructional access and governmental  
479 access programming, to thirteen weeks in any one time slot when a  
480 producer of another program requests the same time slot, (2)  
481 procedures for resolving program scheduling conflicts, and (3) other  
482 measures which the company or organization deems appropriate. A  
483 company or organization may consider the availability of a  
484 substantially similar time slot when making community access  
485 programming scheduling decisions.

486 (f) In the case of any initial, transfer or renewal franchise proceeding  
487 held on or after October 1, 1990, the [department] authority may, on its  
488 own initiative, in the first six months of the second, fifth, eighth and  
489 eleventh years of the franchise term, review and evaluate the  
490 company's or the organization's provision of community access  
491 programming. The [department] authority shall conduct such review  
492 or evaluation in any such proceeding held on or after October 1, 1990,  
493 if the Consumer Counsel or any interested party petitions the  
494 [department] authority for such a review during the first six months of  
495 the review year. During any such review year, if an organization  
496 desires to provide community access operations it shall petition the  
497 [department] authority and the [department] authority shall follow the  
498 procedures and standards described in subsection (c) of this section in  
499 determining whether to assign to the organization the responsibility to  
500 provide such operations. No community access programming  
501 produced using the facilities or staff of an organization or company  
502 providing community access operations shall be utilized for  
503 commercial purposes without express prior written agreement  
504 between the producer of such programming and the organization or  
505 company providing community access operations the facilities or staff  
506 of which were used in the production of the programming. Such an  
507 agreement may include, without limitation, a provision regarding the



508 producer and the company or organization sharing any profit realized  
509 from such programming so utilized. An organization providing  
510 community access operations shall consult with the company in the  
511 franchise area prior to making such an agreement.

512 (g) No organization or company providing community access  
513 operations shall exercise editorial control over such programming,  
514 except as to programming that is obscene and except as otherwise  
515 allowed by applicable state and federal law. This subsection shall not  
516 be construed to prohibit such organization or company from limiting  
517 the hours during which adult programs may be aired. Such  
518 organization or company may consult with the advisory council in  
519 determining what constitutes an adult program for purposes of this  
520 subsection.

521 (h) Upon the request of the Office of Consumer Counsel or the  
522 franchise's advisory council, and for good cause shown the  
523 [department] authority shall require an organization responsible for  
524 community access operations to have an independent audit conducted  
525 at the expense of the organization. For purposes of this subsection,  
526 "good cause" may include, but not be limited to, the failure or refusal  
527 of such organization (1) to account for and reimburse the community  
528 access programming budget for its commercial use of community  
529 access programming facilities, equipment or staff, or for the allocation  
530 of such facilities, equipment or staff to functions not directly related to  
531 the community access operations of the franchise, (2) to carry over  
532 unexpended community access programming budget accounts at the  
533 end of each fiscal year, (3) to properly maintain community access  
534 programming facilities or equipment in good repair, or (4) to plan for  
535 the replacement of community access programming equipment made  
536 obsolete by technological advances. In response to any such request,  
537 the [department] authority shall state, in writing, the reasons for its  
538 determination.

539 (i) Each company and nonprofit organization providing community  
540 access operations shall report annually to the [department] authority

541 on or before February fifteenth. The [department] authority shall adopt  
542 regulations, in accordance with the provisions of chapter 54, to specify  
543 the information which shall be required in such report. Such  
544 information shall be necessary for the [department] authority to carry  
545 out the provisions of this section.

546 (j) The advisory council shall review all community access  
547 programming of a company or organization within the franchise area  
548 which programming has been the subject of a complaint.

549 (k) The [department] authority shall establish the amount that the  
550 company or organization responsible for community access operations  
551 shall receive for such operations from subscribers and from  
552 multichannel video programming distributors. The amount shall be  
553 five dollars per subscriber per year, adjusted annually by a percentage  
554 reflecting the increase or decrease of the consumer price index for the  
555 preceding calendar year, provided the [department] authority may  
556 increase or decrease the amount by not more than forty per cent of said  
557 amount for the subscribers and all multichannel video programming  
558 distributors within a franchise area after considering (1) the criteria set  
559 forth in subsection (c) of this section, (2) the level of public interest in  
560 community access operations in the franchise area, (3) the level of  
561 community need for educational access programming, (4) the level and  
562 breadth of participation in community access operations, (5) the  
563 adequacy of existing facilities, equipment and training programs to  
564 meet the current and future needs of the franchise area, and (6) any  
565 other factors determined to be relevant by the [department] authority.  
566 Prior to increasing or decreasing said amount, the [department]  
567 authority shall give notice and opportunity for a hearing to the  
568 company or multichannel video programming distributor and, where  
569 applicable, the organization responsible for community access  
570 programming. The amount shall be assessed once each year for each  
571 end user premises connected to an open video system, irrespective of  
572 the number of multichannel video programming distributors  
573 providing programming over the open video system. When the  
574 [department] authority issues, transfers or renews a certificate of

575 public convenience and necessity to operate a community antenna  
576 television system, the [department] authority shall include in the  
577 franchise agreement the amount that the company or organization  
578 responsible for community access operations shall receive for such  
579 operations from subscribers. The [department] authority shall conduct  
580 a proceeding to establish the amount that the company or organization  
581 responsible for community access operations shall receive for such  
582 operations from multichannel video programming distributors and the  
583 method of payment of said amount. The [department] authority shall  
584 adopt regulations in accordance with chapter 54 to implement the  
585 provisions of this subsection.

586 (l) An organization assigned responsibility for community access  
587 operations which organization ceases to provide such operations shall  
588 transfer its assets to the successor organization assigned such  
589 responsibility or, if no successor organization is assigned such  
590 responsibility, to another nonprofit organization within the franchise  
591 area selected by the [department] authority.

592 (m) On petition or its own motion, the [department] authority shall  
593 determine whether a franchise area is subject to effective competition,  
594 as defined in 47 USC 543, as from time to time amended. Upon a  
595 determination that a franchise area is subject to effective competition,  
596 the provisions of this section shall apply to multichannel video  
597 programming distributors operating in the franchise area, provided (1)  
598 where multichannel video programming distributors provide  
599 programming over a single open video system, the provisions of this  
600 section shall apply jointly and not separately to all such distributors  
601 providing programming on the same open video system, and (2) the  
602 provisions of subsection (k) of this section shall apply to multichannel  
603 video programming distributors whether or not such distributors  
604 operate in a franchise area subject to such effective competition.

605 (n) No community antenna television company or nonprofit  
606 organization providing community access operations shall refuse to  
607 engage in good faith negotiation regarding interconnection of such

608 operations with other community antenna television companies  
609 serving the same area. No school or facility owned or leased by a  
610 municipal government that possesses community access operations  
611 equipment shall unreasonably deny interconnection with or the use of  
612 such equipment to any such company or nonprofit organization. At  
613 the request of such a company or nonprofit organization providing  
614 community access operations, the [department] authority may  
615 facilitate the negotiation between such company or organization and  
616 any other community antenna television company regarding  
617 interconnection of community access operations.

618 (o) Each company or organization shall consult with its advisory  
619 council in the formation of a community access programming policy,  
620 the adoption of the community access programming budget and the  
621 allocation of capital equipment and community access programming  
622 resources.

623 Sec. 15. Section 16-333k of the general statutes is repealed and the  
624 following is substituted in lieu thereof (*Effective from passage*):

625 Each community antenna television system shall: (1) Operate a  
626 business office in the franchise area or in an immediately adjacent  
627 franchise area if approved by the [department] authority that shall be  
628 open during normal business hours, (2) operate sufficient telephone  
629 lines, including a toll-free number or any other free calling option, as  
630 approved by the [department] authority, staffed by a company  
631 customer service representative during normal business hours for any  
632 community antenna television system, having less than thirty  
633 thousand customers, and from 9 a.m. until 11 p.m. Monday through  
634 Friday, and from 9 a.m. until 1 p.m. Saturday for any community  
635 antenna television system, having more than thirty thousand  
636 customers, to receive subscriber inquiries, complaints, repair requests,  
637 requests for billing adjustments and other service-related requests, (3)  
638 connect each such call to a company customer service representative  
639 within two minutes during normal business hours, unless there is an  
640 emergency in which case the customer should receive a recorded

641 message describing the problem and offering assistance, (4) provide  
642 for an answering service to receive such inquiries, complaints, and  
643 requests during such times when the company is not required to staff a  
644 toll-free number or any other free calling option, as approved by the  
645 [department] authority, (5) have sufficient personnel on duty as  
646 required by subdivision (2) of this section to receive subscriber  
647 inquiries, complaints, repair requests, requests for billing adjustments  
648 and other service-related requests and to respond to all such inquiries,  
649 complaints and requests not later than the close of the next business  
650 day after receipt thereof, except as provided by section 16-333i, (6)  
651 keep adequate records of all complaints and their final disposition,  
652 which shall be in such form as the [department] authority prescribes,  
653 and (7) follow the written procedures for resolving subscriber  
654 complaints and billing disputes, in accordance with subsection (d) of  
655 section 16-333l and such additional requirements as the [department]  
656 authority shall prescribe, and provide a copy of such procedures to  
657 each subscriber at the time of the initial subscription and at least  
658 annually thereafter.

659 Sec. 16. Section 16-350 of the general statutes is repealed and the  
660 following is substituted in lieu thereof (*Effective from passage*):

661 Any permit issued by a public agency for excavation, demolition or  
662 discharge of explosives shall require compliance with this chapter. No  
663 such permit shall be issued by any public agency unless such public  
664 agency receives satisfactory evidence from the person, public agency  
665 or public utility seeking such permit that the requirements of this  
666 chapter have been met. Such evidence shall be obtained from the  
667 central clearinghouse and shall be in such form as the [department]  
668 authority may prescribe by regulations pursuant to section 16-357.

669 Sec. 17. Section 16-354 of the general statutes is repealed and the  
670 following is substituted in lieu thereof (*Effective from passage*):

671 A person, public agency or public utility responsible for excavating,  
672 discharging explosives or demolition shall exercise reasonable care  
673 when working in proximity to the underground facilities of any public

674 utility and shall comply with such safety standards and other  
675 requirements as the [department] authority shall prescribe by  
676 regulation pursuant to section 16-357. If the facilities are likely to be  
677 exposed, such support shall be provided as may be reasonably  
678 necessary for protection of the facilities. If gas facilities are likely to be  
679 exposed, only hand digging shall be employed.

680 Sec. 18. Subsection (c) of section 16a-46e of the 2012 supplement to  
681 the general statutes is repealed and the following is substituted in lieu  
682 thereof (*Effective from passage*):

683 (c) No person shall receive a rebate pursuant to this section for a  
684 furnace or boiler replacement if such person has received a monetary  
685 grant for the same furnace or boiler replacement under [any program  
686 administered by] any other state or federal grant program that pays  
687 the full cost of furnace or boiler replacement. A person using a state or  
688 federal low interest loan program to pay for the cost of furnace or  
689 boiler replacement may be eligible for a rebate pursuant to this section.  
690 In no event shall a rebate exceed the total expenditures for such  
691 furnace or boiler replacement.

692 Sec. 19. Section 22-11e of the general statutes is repealed and the  
693 following is substituted in lieu thereof (*Effective from passage*):

694 (a) There shall be an Interagency Aquaculture Coordinating  
695 Committee comprised of the Departments of Agriculture, Energy and  
696 Environmental Protection, and Economic and Community  
697 Development to provide for the development and enhancement of  
698 aquaculture in this state. The Commissioner of Agriculture shall serve  
699 as chairperson of said committee and shall convene the committee as  
700 often as he deems necessary.

701 (b) On or before October 1, 1995, the Interagency Aquaculture  
702 Coordinating Committee shall develop a comprehensive strategy for  
703 the development of aquaculture in this state.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>from passage</i>	16-19p
Sec. 2	<i>from passage</i>	16-19v
Sec. 3	<i>from passage</i>	16-19hh
Sec. 4	<i>from passage</i>	16-243e
Sec. 5	<i>from passage</i>	16-243l
Sec. 6	<i>from passage</i>	16-245e(a)(20)
Sec. 7	<i>from passage</i>	16-245f(b)
Sec. 8	<i>from passage</i>	16-247a
Sec. 9	<i>from passage</i>	16-247i
Sec. 10	<i>from passage</i>	16-247k
Sec. 11	<i>from passage</i>	16-256i(e)
Sec. 12	<i>from passage</i>	16-256i(f)
Sec. 13	<i>from passage</i>	16-280c
Sec. 14	<i>from passage</i>	16-331a
Sec. 15	<i>from passage</i>	16-333k
Sec. 16	<i>from passage</i>	16-350
Sec. 17	<i>from passage</i>	16-354
Sec. 18	<i>from passage</i>	16a-46e(c)
Sec. 19	<i>from passage</i>	22-11e

**Statement of Legislative Commissioners:**

In sections 8(a), 8(b) and 9(a), the phrase "as amended by this act" was added for clarity.

**ET**            *Joint Favorable Subst.-LCO*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

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***OFA Fiscal Note***

***State Impact:*** None

***Municipal Impact:*** None

***Explanation***

The bill, which makes technical changes and conforms statute to current practice, has no fiscal impact on the state or municipalities.

***The Out Years***

***State Impact:*** None

***Municipal Impact:*** None



**OLR Bill Analysis****sSB 228*****AN ACT CONCERNING TECHNICAL REVISIONS TO ENERGY AND TECHNOLOGY STATUTES.*****SUMMARY:**

This bill transfers various responsibilities from the Department of Energy and Environmental Protection (DEEP) to the Public Utility Regulatory Authority (PURA) in the department. It also makes conforming and technical changes.

EFFECTIVE DATE: Upon passage

**MINOR CHANGES**

PA 11-80 renamed the Public Utility Control Authority PURA and placed it in DEEP, which the act created.

The bill requires PURA, rather than DEEP, to:

1. review nuclear power plant decommissioning plans and order changes to them if necessary;
2. implement flexible rates and take other steps to promote economic development;
3. implement the telecommunications deregulation law passed in 1994 in accordance with statutory goals;
4. reclassify telecommunications services as to their degree of competitiveness, which affects how their rates are set;
5. report to the Energy and Technology Committee annually on the status of telecommunications services and regulation;
6. implement alternative forms of utility rate regulation for

telecommunications services that are not fully competitive;

7. determine whether a telecommunications company has engaged in prohibited telemarketing practices;
8. (a) require a nonprofit organization responsible for community (public) access TV operations to undergo an audit, (b) set the amount charged to cable TV subscribers to support community access TV, and (c) receive reports by non-profit organizations and cable TV companies on community access TV;
9. prescribe the complaint form for cable TV subscribers; and
10. establish additional cable TV complaint and dispute resolution procedures.

The bill allows PURA, rather than DEEP, to authorize a cable TV company to (1) operate a business office in an area immediately adjacent to its franchise area and (2) use a free calling option other than a toll-free number for its customer service office.

### **COMMITTEE ACTION**

Energy and Technology Committee

Joint Favorable

Yea 21      Nay 0      (03/09/2012)